AMENDED IN ASSEMBLY MAY 2, 2007 AMENDED IN ASSEMBLY APRIL 10, 2007

CALIFORNIA LEGISLATURE—2007—08 REGULAR SESSION

ASSEMBLY BILL

No. 438

Introduced by Assembly Member Price

February 16, 2007

An act to amend Sections 52055.5, 52055.51, 52055.55, and 52055.650 of the Education Code, relating to schools.

LEGISLATIVE COUNSEL'S DIGEST

AB 438, as amended, Price. Schools: accountability.

(1) The Public Schools Accountability Act of 1999 requires the Superintendent of Public Instruction, with approval of the State Board of Education, to develop the Academic Performance Index (API), consisting of a variety of indicators, to be used to measure performance of schools. Existing law requires the Superintendent to develop, and the State Board state board to adopt, expected annual percentage growth targets for all schools based on their API baseline score and prescribes a minimum percentage growth target of 5% annually.

The Public Schools Accountability Act of 1999 establishes the Immediate Intervention/Underperforming Schools Program (IIUSP). Schools that score below the 50th percentile on certain achievement tests are invited to participate in the program and are provided program funding. Twenty-four months after receiving IIUSP funding, a school that fails to meet its growth targets each year, but demonstrates significant growth, as determined by the State Board state board, continues to participate in the program for an additional year and to receive funding. If a school fails to meet its growth targets each year

 $AB 438 \qquad -2 -$

and does not demonstrate significant growth, it is deemed a state-monitored school and the Superintendent is required to take specified actions with regard to the school.

This bill would require the determination regarding meeting growth targets for purposes of the IIUSP to be averaged over the first 2 full years of funding.

(2) Existing law requires a school that fails to meet its growth targets within 36 months of receiving IIUSP funding, but shows significant growth, to continue to be monitored by the Superintendent until it meets its annual growth target or the statewide performance target.

This bill would instead require a school that fails to meet or exceed its growth targets averaged within 36 months of receiving funding, but shows significant growth in 2 reporting cycles of the API to no longer be deemed a state-monitored school and to exit the IIUSP.

(2)

(3) Existing law authorizes the Superintendent to require the school district that is deemed to be a state-monitored school, under the IIUSP, to enter into a contract with a school assistance and intervention team instead of imposing other statutory sanctions on the school.

This bill would prohibit the Superintendent from requiring a school that has exited the IIUSP to contract with a school assistance and intervention team, even if the school again becomes a state-monitored school.

(3)

(4) Existing law provides that 36 months after the Superintendent assigns a management team, trustee, or school assistance and intervention team to a schoolsite under the IIUSP, the school exits the program if it makes significant growth on the API in 2 consecutive years.

This bill would change the requirement for exiting the program to significant growth on the API demonstrated in 2 years, rather than 2 consecutive years.

(4)

(5) Existing law establishes the High Priority Schools Grant Program under which funds are made available to eligible low-performing schools for implementation of a school action plan that includes specified components. A school that achieves positive growth in each year of the last 3 years of program implementation and achieves growth targets in 2 of those years exits the program.

-3- AB 438

This bill would also allow a school to exit the program if it meets or exceeds its API growth target as averaged over the first 3 full years of funding.

(6) Existing law requires a school participating in the High Priority Schools Grant Program that does not meet its growth targets 36 months after funding, but shows significant growth, to continue to be monitored by the Superintendent.

This bill would require that monitoring if the school does not meet the exit criteria rather than the growth targets.

(7) Existing law requires a school participating in the High Priority Schools Grant Program that does not meet its growth targets 36 months after funding, and fails to show significant growth, to be deemed a state-monitored school. As a consequence, either the school is required to enter into a contract with a school assistance and intervention team or the Superintendent is required to assume all the legal rights, duties, and powers of the governing board with respect to the school.

This bill would make these sanctions applicable to a school that does not meet its exit criteria 36 months after funding and fails to show significant growth.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 52055.5 of the Education Code is 2 amended to read:
- amended to read:
 52055.5. (a) Twenty-four months after receipt of funding
- 4 pursuant to Section 52054.5, a school that has not met or exceeded 5 its growth targets as averaged over the first two full years of
- 6 funding, but demonstrates significant growth, as determined by
- 7 the State Board state board, shall continue to participate in the
- 8 program for an additional year and to receive funding in the amount
- 9 specified in Section 52054.5. Thirty-six months after receipt of
- funds pursuant to Section 52054.5, a school is no longer eligible to receive funding pursuant to that section.
- 12 (b) Twenty-four months after receipt of funding pursuant to Section 52054.5, a school that has not met or exceeded its growth
- 14 targets as averaged over the first two full years of funding and has
- 15 failed to show significant growth, as determined by the State Board
- 16 *state board*, shall be deemed a state-monitored school.

AB 438 —4—

(1) The State Board state board shall make its final determination regarding whether or not a school shows significant growth no later than 30 days after the public release of a school's growth in API results or the next regularly scheduled meeting of the State Board state board following the expiration of the 30 days if meeting the 30-day time limit would not provide the State Board state board with sufficient time to comply with the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Division 3 of Title 2 of the Government Code).

- (2) Notwithstanding any other provision of law, within 90 days after the public release of a state-monitored school's growth in API results, the Superintendent, in consultation with the State Board state board, shall do the following:
- (A) Assume all the legal rights, duties, and powers of the governing board with respect to that school, subject to of paragraphs (1) and (7) of subdivision (e) and except as provided by Section 52055.51.
- (B) Reassign the principal of that school, subject to the findings in subdivision (g).
- (3) In addition to the actions specified in paragraph (2), the Superintendent, after consultation with the State Board state board, shall do one or more of the following with respect to a state-monitored school:
- (A) Revise attendance options for pupils to allow them to attend a public school in which space is available. If additional attendance options are made available, nothing in this option shall be construed to require either the sending or receiving school district to incur additional transportation costs.
- (B) Allow parents to apply directly to the State Board state board for the establishment of a charter school and allow parents to establish the charter school at the existing schoolsite.
- (C) Under the supervision of the Superintendent, assign the management of the school to a college, university, county office of education, or other appropriate educational institution, excluding for-profit organizations. The entity chosen to assume management of the school shall possess the qualifications specified in subdivision (b) of Section 52055.51. Consistent with paragraph (6) of subdivision (e), the involvement of the school district during the sanctions process shall be established by contract. The costs of the entity to manage the school shall be established by contract

5 AB 438

and shall be paid by the school district. However, the Superintendent may not assume the management of the school.

- (D) Reassign other certificated employees of the school.
- (E) Renegotiate a new collective bargaining agreement at the expiration of the existing collective bargaining agreement, pursuant to Section 3543.2 of the Government Code.
 - (F) Reorganize the school.
 - (G) Close the school.

1 2

- (H) (i) Place a trustee at the school, for a period not to exceed three years, who shall monitor and review the operation of the school. The trustee shall possess the qualifications specified in subdivision (b) of Section 52055.51, shall compile an initial report in accordance with the requirements of subdivision (d) of Section 52055.51, and shall receive reports from the school district and schoolsite no less than three times during the year on the progress towards meeting the goals established in the initial report. During the period of his or her service, the trustee may stay or rescind those actions of the governing board of the school district or schoolsite principal that, in the judgment of the trustee, detrimentally may affect the conditions of the state-monitored school to which the trustee is assigned. The salary and benefits of the trustee shall be established by the Superintendent, in consultation with the State Board state board, and shall be paid by the school district.
- (ii) For purposes of this section, in order to facilitate the appointment of the trustee and the employment of necessary staff, the Superintendent is exempt from the requirements of Article 6 (commencing with Section 999) of Chapter 6 of Division 4 of the Military and Veterans Code and Part 2 (commencing with Section 10100) of the Public Contract Code.
- (iii) Notwithstanding any other provision of law, if the Superintendent appoints an employee of the department to act as trustee pursuant to this section, the salary and benefits of that employee shall be established by the Superintendent and paid by the school district. During the time of appointment, the employee is an employee of the school district, but shall remain in the same retirement system and under the same plan as if the employee had remained in the department. Upon the expiration or termination of the appointment, the employee shall have the right to return to his or her former position, or to a position at substantially the same

 $AB 438 \qquad \qquad -6 -$

level as that position, with the department. The time served in the appointment shall be counted for all purposes as if the employee had served that time in his or her former position with the department.

- (c) When a school is deemed to be a state-monitored school, the governing board of the school district, at a regularly scheduled public meeting, shall inform the parents and guardians of pupils enrolled at the schoolsite that the school is a state-monitored school and that as a result of this determination the corrective actions set forth in subdivision (b) may occur.
- (d) In addition to the actions taken pursuant to subdivision (b), the governing board of the school district and the district superintendent shall be included in discussions regarding the governance of the state-monitored schoolsite and the actions that shall be taken in order for the schoolsite to succeed. During the discussions, the participants clearly shall delineate the role that the governing board of the school district and the district superintendent will play during the sanctions period and shall report this delineation to the Superintendent. The role to be played by the governing board of the school district and the district superintendent as delineated during the discussions regarding the governance of the state-monitored schoolsite shall be in addition to those actions set forth in subdivision (e).
- (e) After a school is deemed to be a state-monitored school pursuant to subdivision (b), the governing board of the school district shall do all of the following:
- (1) (A) Make the same fiscal, human, and educational resources, at a minimum, available to the schoolsite as were available before the action taken pursuant to subdivision (b) excluding state or federal funding provided pursuant to Sections 52054.5 and 52055.600. If the total amount of resources available to the school district differs from one year to another, it shall make the same proportion of resources available to the schoolsite as was available before the action taken pursuant to subdivision (b).
- (B) The entity selected to manage a school pursuant to subparagraph (C) of paragraph (3) of subdivision (b) shall review the resources allocated to the schoolsite and determine if additional resources should be made available from district funds to reasonably support the schoolsite without detriment to the other schools and pupils of the district.

7 AB 438

(C) If the school does not have a management team pursuant to subparagraph (C) of paragraph (3) of subdivision (b), the Superintendent, in consultation with the State Board state board, shall designate an entity to review the resources allocated to the schoolsite and determine if additional resources should be made available from district funds to reasonably support the schoolsite without detriment to the other schools and pupils of the district.

- (D) If the entity selected to manage a school pursuant to subparagraph (C) of paragraph (3) of subdivision (b) or the entity chosen by the Superintendent pursuant to subparagraph (C) of paragraph (1) is unable to obtain the information necessary to make this determination, the entity may request that the Superintendent and—State—Board state board intervene to obtain the necessary documents.
- (E) Any dispute between the entity selected to manage a school pursuant to subparagraph (C) of paragraph (3) of subdivision (b) or the entity chosen by the Superintendent pursuant to subparagraph (C) of paragraph (1) and the school district over resource allocations shall be resolved by the Superintendent, in consultation with the State Board state board.
- (2) Continue its current ownership status with respect to the schoolsite.
- (3) Continue to provide the same insurance coverage as before the action taken pursuant to subdivision (b) with respect to property, liability, error and omissions, and other regularly provided policies.
- (4) Name the Superintendent and the department as additional insureds upon transfer of legal rights, duties, and responsibilities to the Superintendent.
- (5) Continue to provide facilities support, including maintenance if appropriate to the management arrangement, and full schoolsite participation in bond financing.
- (6) Remain involved with the school throughout the sanction period.
- (7) If the State Board state board approves, the governing board of the school district may retain its legal rights, duties, and responsibilities with respect to that school.
- (f) In addition to the actions listed in subdivision (b), the Superintendent, in consultation with the State Board state board, may take any other action considered necessary or desirable against

AB 438 —8—

the school district or the school district governing board, including appointment of a new superintendent or suspension of the authority of the governing board with respect to the school or schools identified pursuant to subdivision (b).

- (g) (1) Before the Superintendent may take an action against a principal pursuant to subdivision (b), the Superintendent or a designee of the Superintendent, which may be a panel consisting of the county superintendent of schools of the county in which the school is located or an adjoining county, one principal with experience in a similar type of school, and the superintendent of the school district in which the state-monitored school is located, shall do the following:
- (A) Hold an informal hearing to determine whether there are sufficient issues to proceed to a formal hearing. The informal hearing shall be held in a closed session. The principal, and his or her representative, and a school district representative may be present at the informal hearing. The decision on whether to proceed to a formal hearing shall be posted and presented at a regularly scheduled public meeting of the governing board of the school district. If the decision is not to proceed to a formal hearing, the posting and presentation shall explain the rationale for this decision. This item may not be a consent item on the agenda.
- (B) Hold a formal hearing on the matter in the school district and make both of the following findings:
- (i) A finding that the principal had the authority to take specific enumerated actions that would have helped the school meet its performance goals.
- (ii) A finding that the principal failed to take specific enumerated actions pursuant to paragraph (1).
- (2) Evidence to support the findings made at a formal hearing held pursuant to subparagraph (B) of paragraph (1) shall be presented and discussed in a closed session. The principal, or his or her representative, and a school district representative may be present in the closed session. The findings shall be posted and presented at a regularly scheduled public meeting of the governing board of the school district. This item shall not be a consent item on the agenda. The governing board shall give adequate time for public input and response to findings.

-9- AB 438

(3) The Superintendent shall not take an action against a principal pursuant to subdivision (b) if the principal is assigned to the school for one academic year or less.

- (h) A school that has not met or exceeded its growth targets averaged within 36 months of receiving funding pursuant to Section 52054.5, but has shown significant growth in two reporting cycles of the API shall exit the program. If, in any year between the third year of implementation funding and the first year the school meets its growth target, the school fails to make significant growth, as determined by the State Board state board, that school shall be deemed a state-monitored school and subject to paragraphs (1) to (10), inclusive, of subdivision (b).
- (i) An action taken pursuant to subdivision (b), (c), (d), (e), or (f) shall be conducted from funds provided for that purpose in the annual Budget Act and shall not require reimbursement by the Commission on State Mandates.
- (j) An action taken pursuant to subdivision (b), (e), or (f) shall be accompanied by specific findings by the Superintendent and the State Board state board that the action is directly related to the identified causes for continued failure by a school to meet its performance goals. These findings shall be made public and discussed at a regularly scheduled meeting of the governing board of the school district before the enactment of an action taken pursuant to subdivision (b), (c), or (d).
- (k) It is the intent of the Legislature that a school continue to demonstrate comparable improvement in academic achievement, as measured by the API, by all numerically significant pupil subgroups at the school, as defined in paragraph (2) of subdivision (a) of Section 52052, when participating in the program established by this article.
- SEC. 2. Section 52055.51 of the Education Code is amended to read:
 - 52055.51. (a) (1) Instead of the actions specified in subdivision (b) of Section 52055.5, and notwithstanding any other law, the Superintendent, with the approval of the State Board state board, may require the school district to enter into a contract with a school assistance and intervention team no later than 30 days after the public release of the school's growth in API results or the next regularly scheduled meeting of the State Board state board following the expiration of the 30 days if meeting the 30-day time

AB 438 — 10 —

limit would not provide the State Board state board with sufficient
 time to comply with the requirements of the Bagley-Keene Open
 Meeting Act (Article 9 (commencing with Section 11120) of

- 4 Chapter 1 of Division 3 of Title 2 of the Government Code). If the
- 5 State Board state board approves, the governing board of the school district may retain its legal rights, duties, and responsibilities with respect to that school.
 - (2) Notwithstanding paragraph (1), the Superintendent shall not require a school that has exited the program established pursuant to this article to contract with a school assistance and intervention team, even if the school again becomes a state-monitored school. Instead, the Superintendent shall choose a sanction provided in subdivision (b) of Section-52055.5 52055.55 for a school that has exited the program established pursuant to this article but once again becomes a state-monitored school.
 - (b) School assistance and intervention team members should possess a high degree of knowledge and skills in the areas of school leadership, curriculum, and instruction aligned to state academic content and performance standards, classroom management and discipline, academic assessment, parent-school relations, and evaluation- and research-based reform strategies and have proven successful expertise specific to the challenges inherent in state-monitored schools.
 - (c) The Superintendent, once every two years, shall establish a list of approved school assistance and intervention teams with which a school district may contract. The list shall be based on criteria recommended by the Superintendent and adopted by the State Board state board. After the two-year approval period expires, a team may reapply for approval by demonstrating the effectiveness of the work of the team in state-monitored schools.
 - (d) A school assistance and intervention team shall provide intensive support and expertise to implement the school reform initiatives in the plan. Decisions about interventions shall be data driven. A school assistance and intervention team shall work with school staff, site planning teams, administrators, and school district staff to improve pupil literacy and achievement by assessing the degree of implementation of the current action plan, refining and revising the action plan, and making recommendations to maximize the use of fiscal resources and personnel in achieving the goals of

-11- AB 438

the plan. The school district shall provide support and assistance to enhance the work of the team at the targeted schoolsites.

- (e) Not later than 60 days after the assignment of a school assistance and intervention team, the team shall complete a report. The report shall include recommendations for corrective actions chosen from a range of interventions, including the reallocation of school district fiscal resources to ensure that appropriate resources are targeted to those specific interventions identified in the recommendations of the team for the targeted schools and other changes deemed appropriate to make progress toward meeting the growth target of the school.
- (f) Not later than 90 days after assignment of the school assistance and intervention team, the governing board of the school district shall adopt the initial recommendations of the team at a regularly scheduled meeting of the governing board. A subsequent recommendation proposed by the school assistance and intervention team shall be submitted to the governing board and shall be adopted by the governing board within 30 days of the submission. The governing board may not place the adoption on the consent calendar. A recommendation adopted by the governing board shall be submitted to the Superintendent and the State Board state board.
- (g) Following the adoption of the recommendation by the governing board, the governing board may submit an appeal to the Superintendent for relief from one or more of the recommendations. The Superintendent, with approval of the State Board state board, may grant relief from compliance with a recommendation of the school assistance and intervention team.
- (h) If a school assistance and intervention team does not fulfill its legal obligations under this section, the governing board of the school district may seek permission from the Superintendent, with the approval of the State Board state board, to contract with a different school assistance and intervention team. Upon a finding that the school assistance and intervention team has not fulfilled its legal obligations under this section, the Superintendent, with the approval of the State Board state board, may remove the school assistance and intervention team from the state list of eligible providers.
- (i) No less than three times during the year, the school district and schoolsite shall present the team with data regarding progress toward the goals established by the initial assessment of the team.

AB 438 -12-

The data shall be presented to the governing board of the school district at a regularly scheduled meeting. The team, to the extent possible, shall utilize existing site data. The data shall also be provided to the Superintendent and the State Board state board. Every effort shall be made to report this data in a manner that minimizes the length and complexity of the reporting requirement in order to maximize the focus on improving pupil literacy and achievement.

- (j) An action taken pursuant to this section may not increase local costs or require reimbursement as determined by the Commission on State Mandates.
- SEC. 3. Section 52055.55 of the Education Code is amended to read:
- 52055.55. (a) Thirty-six months after the Superintendent assigns a management team, trustee, or a school assistance and intervention team to a schoolsite, if the school makes significant growth on the Academic Performance Index (API), as determined by the State Board state board, in two years, the school shall exit the Immediate Intervention/Underperforming Schools Program and is no longer subject to the requirements of the program.
- (b) Thirty-six months after the Superintendent assigns a management team, trustee, or a school assistance and intervention team to a schoolsite, if the management team, trustee, or school assistance and intervention team fails to assist the school in making significant growth on the API, as determined by the State Board state board, the Superintendent shall remove the management team, trustee, or school assistance and intervention team from providing services at the schoolsite. Additionally, the Superintendent shall do at least one of the following:
- (1) Require the school district to ensure, using available federal funds, that 100 percent of the teachers at the schoolsite are highly qualified, as defined by the state for the purposes of the federal No Child Left Behind Act of 2001 (20 U.S.C. Sec. 6301 et seq.).
- (2) Require the school to contract, using available federal, state, and local funds, with an outside entity to provide supplemental instruction to high-priority pupils and assign a management team, trustee, or school assistance and intervention team that has demonstrated success with other state-monitored schools. During the period of his or her service, the trustee may stay or rescind those actions of the governing board of the school district or

13 AB 438

principal that, in the judgment of the trustee, detrimentally may affect the conditions of the state-monitored school to which the trustee is assigned.

- (A) For purposes of this section, in order to facilitate the appointment of the trustee and the employment of any necessary staff, the Superintendent is exempt from the requirements of Article 6 (commencing with Section 999) of Chapter 6 of Division 4 of the Military and Veterans Code and Part 2 (commencing with Section 10100) of the Public Contract Code.
- (B) Notwithstanding any other provision of law, if the Superintendent appoints an employee of the department to act as trustee pursuant to this section, the salary and benefits of that employee shall be established by the Superintendent and paid by the school district. During the time of appointment, the employee is an employee of the school district, but shall remain in the same retirement system and under the same plan as if the employee had remained in the department. Upon the expiration or termination of the appointment, the employee shall have the right to return to his or her former position, or to a position at substantially the same level as that position, with the department. The time served in the appointment shall be counted for all purposes as if the employee had served that time in his or her former position with the department.
- (C) Following the assignment of a management team, trustee, or school assistance and intervention team pursuant to subdivision (b), if the school makes significant growth on the API, as determined by the State Board state board, in two years, the school shall exit the Immediate Intervention/Underperforming Schools Program and is no longer subject to the requirements of the program.
- (3) Allow parents of pupils enrolled at the school to apply directly to the State Board state board to establish a charter school at the existing schoolsite.
 - (4) Close the school.

(c) It is the intent of the Legislature that a school continue to demonstrate comparable improvement in academic achievement, as measured by the API, by all numerically significant pupil subgroups at the school, as defined in paragraph (2) of subdivision (a) of Section 52052, when participating in the program established by this article.

AB 438 —14—

1 SEC. 4. Section 52055.650 of the Education Code is amended 2 to read:

- 52055.650. (a) Section 52055.5 does not apply to a school participating in the High Priority Schools Grant Program.
- (b) Twenty-four months after receipt of funding for implementation of the action plan pursuant to Sections 52054.5 and 52055.600, a school that has not met its growth targets each year shall be subject to review by the State Board state board. This review shall include an examination of the progress of the school relative to the components and reports made pursuant to Section 52055.640. The Superintendent, with the approval of the State Board state board, may direct that the governing board of a school take appropriate action and adopt appropriate strategies to provide corrective assistance to the school in order to achieve the components and benchmarks established in the action plan of the school.
- (c) Thirty-six months after receipt of funding to implement a school action plan, a school that has met or exceeded its growth target each year shall receive a monetary or nonmonetary award, under the Governor's Performance Award Program, as set forth in Section 52057. Funds received pursuant to that section may be used at the discretion of the school.
- (d) Notwithstanding subdivisions (e) and (f), 36 months after the receipt of funding to implement a school action plan, all schools that are not subject to state monitoring are eligible for a fourth year of the funding specified in Section 52055.600.
- (e) (1) Thirty-six months after receipt of funding pursuant to Section 52053 or 52055.600, and anytime thereafter, a school for which the most recent base Academic Performance Index (API) places the school in decile 6, 7, 8, 9, or 10 shall exit the grant program.
- (2) Thirty-six months after receipt of implementation funding for the federal Comprehensive School Reform Program (20 U.S.C. Sec. 6511 et seq.), and anytime thereafter, a school receiving funding pursuant to Section 52053 or 52055.600 in the 2005–06 fiscal year for which the most recent base API places the school in decile 6, 7, 8, 9, or 10 shall exit the grant program.
- (f) (1) A school that achieves positive growth in each year of the last three years of program implementation and achieves growth targets in two of those years or meets or exceeds the API growth

15 AB 438

target for the school averaged over the first three full years of funding shall exit the grant program.

- (2) A school that receives implementation funding for the federal program beginning in the 2004–05 fiscal year and subsequently receives funding pursuant to subdivision (c) of Section 52055.600 in the 2006–07 fiscal year shall exit the grant program if it achieves positive growth in each year of the last three years of program implementation and achieves growth targets in two of those years.
- (g) For schools receiving implementation funding pursuant to Section 52055.600, 36 months after receipt of initial funding for either the federal program or the grant program, a school that has not met the exit criteria pursuant to paragraph (1) of subdivision (f) but has shown significant growth as determined by the Superintendent until it exits the grant program pursuant to subdivision (e) or (f) or is deemed state monitored pursuant to subdivision (h).
- (h) Thirty-six months after receipt of initial implementation funding for the grant program or the federal program, a school that receives funding pursuant to Section 52055.600, does not meet the exit criteria within the periods described in subdivision (c), and has failed to show significant growth, as determined by the State Board state board, shall be deemed a state-monitored school, and, notwithstanding any other law, the Superintendent, with the approval of the State Board state board, shall follow the course of action prescribed by paragraph (1) or (2) with respect to that school.
- (1) Notwithstanding any other law, the Superintendent, with the approval of the State Board state board, shall require the district to enter into a contract with a school assistance and intervention team no later than 30 days after the public release of the school's growth in API results or the next regularly scheduled meeting of the State Board state board following the expiration of the 30 days, if meeting the 30-day time limit would not provide the State Board state board with sufficient time to comply with the requirements of the Bagley-Keene Open Meeting Act (Article 9 (commencing with Section 11120) of Chapter 1 of Division 3 of Title 2 of the Government Code). With the approval of the State Board state board, the governing board of the school district may retain its legal rights, duties, and responsibilities with respect to that school.

AB 438 -16-

(A) Team members should possess a high degree of knowledge and skills in the areas of school leadership, curriculum, and instruction aligned to state academic content and performance standards, classroom management and discipline, academic assessment, parent-school relations, and evaluation- and research-based reform strategies, and have proven successful expertise specific to the challenges inherent in high-priority schools.

- (B) The team shall provide intensive support and expertise to implement the school reform initiatives in the plan. Decisions about interventions shall be data driven. A school assistance and intervention team shall work with school staff, site planning teams, administrators, and district staff to improve pupil literacy and achievement by assessing the degree of implementation of the current action plan, refining and revising the action plan, and making recommendations to maximize the use of fiscal resources and personnel in achieving the goals of the plan. The district shall provide support and assistance to enhance the work of the team at the targeted schoolsites.
- (C) (i) Not later than 60 days after the assignment of the school assistance and intervention team, the team shall complete an initial report. The report shall include recommendations for corrective actions chosen from a range of interventions, including the reallocation of school district fiscal resources to ensure that appropriate resources are targeted to those specific interventions identified in the recommendations of the team for the targeted schools and other changes deemed appropriate to make progress toward meeting the school's growth target.
- (ii) Not later than 90 days after the assignment of the school assistance and intervention team, the governing board of the school district shall adopt the recommendations of the team at a regularly scheduled meeting of the governing board. Any subsequent recommendations proposed by the school assistance and intervention team shall be submitted to the governing board and shall be adopted by the governing board within 30 days of the submission. The governing board shall not place the adoption on the consent calendar.
- (iii) The report shall be submitted to the Superintendent and the State Board state board.

—17— AB 438

(D) Following the adoption of the recommendations by the governing board, the governing board may submit an appeal to the Superintendent for relief from one or more of the recommendations. The Superintendent, with approval of the State Board state board, may grant relief from compliance with any of the school assistance and intervention team recommendations.

- (E) If a school assistance and intervention team does not fulfill its legal obligations under this section or Section 52055.51, the governing board of the school district may seek permission from the Superintendent, with the approval of the State Board state board, to contract with a different school assistance and intervention team. Upon finding that the school assistance and intervention team has not fulfilled its legal obligations under this section, the Superintendent, with the approval of the State Board state board, may remove the school assistance and intervention team from the state list of eligible providers.
- (F) A school assistance and intervention team assigned to a school pursuant to Section 52055.51 or this section may seek permission from the Superintendent, with the approval of the State Board state board, to terminate its contract with a state-monitored school if the school is failing to implement the recommendations listed in the report of findings and corrective actions. The Superintendent, with approval of the State Board state board, may grant permission to the school assistance and intervention team to terminate its contract with the state-monitored school if the Superintendent determines that the school is not implementing the identified corrective actions.
- (G) No less than three times during the year, the school district and schoolsite shall present the team with data regarding progress toward the goals established by the initial assessment of the team. The data shall be presented to the governing board of the school district at a regularly scheduled meeting. The team, to the extent possible, shall utilize existing site data. The data also shall be provided to the Superintendent and the State Board state board. Every effort shall be made to report this data in a manner that minimizes the length and complexity of the reporting requirement in order to maximize the focus on improving pupil literacy and achievement.

AB 438 — 18 —

(H) An action taken pursuant to this paragraph shall not increase local costs or require reimbursement by the Commission on State Mandates.

- (2) The Superintendent shall assume all the legal rights, duties, and powers of the governing board with respect to the school. The Superintendent, in consultation with the State Board state board and the governing board of the school district, shall reassign the principal of that school subject to the findings in paragraph (2) of subdivision (q). In addition to reassigning the principal, the Superintendent, in consultation with the State Board state board, and notwithstanding any other provision of law, shall do at least one of the following:
- (A) Revise attendance options for pupils to allow them to attend a public school in which space is available. If an additional attendance option is made available, this option shall not require either the sending or receiving school district to incur additional transportation costs.
- (B) Allow parents or guardians to apply directly to the State Board state board for the establishment of a charter school and allow parents or guardians to establish the charter school at the existing schoolsite.
- (C) Under the supervision of the Superintendent, assign the management of the school to a college, university, county office of education, or other appropriate educational institution. The entity chosen to assume management of the school shall possess the qualifications specified in subparagraph (A) of paragraph (1). The involvement of the school district during the sanctions process shall be established by contract. The costs of the entity to manage the school shall be established by contract and shall be paid by the school district. However, the Superintendent shall not assume the management of the school.
- (D) Reassign other certificated employees of the school.
- 33 (E) Renegotiate a new collective bargaining agreement at the assistance expiration of the existing collective bargaining agreement.
 - (F) Reorganize the school.
 - (G) Close the school.
 - (H) Place a trustee at the school, for a period not to exceed three years, who shall monitor and review the operation of the school.
- 39 The trustee shall possess the qualifications specified in 40 subparagraph (A) of paragraph (1), shall compile an initial report

-19 - AB 438

in accordance with the requirements of subparagraph (C) of paragraph (1), and shall receive reports from the school district and schoolsite no less than three times during the year on the progress towards meeting the goals established in the initial report. During the period of his or her service, the trustee may stay or rescind those actions of the governing board of the school district or schoolsite principal that, in the judgment of the trustee, detrimentally may affect the conditions of the state-monitored school to which the trustee is assigned. The salary and benefits of the trustee shall be established by the Superintendent, in consultation with the State Board state board, and shall be paid by the school district.

(I) For purposes of this section, in order to facilitate the appointment of the trustee and the employment of necessary staff, the Superintendent is exempt from the requirements of Article 6 (commencing with Section 999) of Chapter 6 of Division 4 of the Military and Veterans Code and Part 2 (commencing with Section 10100) of the Public Contract Code.

- (J) Notwithstanding any other provision of law, if the Superintendent appoints an employee of the department to act as trustee pursuant to this section, the salary and benefits of that employee shall be established by the Superintendent and paid by the school district. During the time of appointment, the employee is an employee of the school district, but shall remain in the same retirement system and under the same plan as if the employee had remained in the department. Upon the expiration or termination of the appointment, the employee shall have the right to return to his or her former position, or to a position at substantially the same level as that position, with the department. The time served in the appointment shall be counted for all purposes as if the employee had served that time in his or her former position with the department.
- (i) When a school is deemed to be a state-monitored school, the governing board of the school district, at a regularly scheduled public meeting, shall inform the parents and guardians of pupils enrolled at the schoolsite that the school is a state-monitored school and that as a result of this determination the corrective actions set forth in subdivision (h) may occur.
- (j) In addition to the actions taken pursuant to subdivision (h), the governing board of the school district and the district

AB 438 — 20 —

superintendent shall be included in discussions regarding the governance of the state-monitored schoolsite and the actions that shall be taken in order for the schoolsite to succeed. During the discussions, the participants shall delineate clearly the role that the governing board of the school district and the district superintendent will play during the sanctions period and shall report this delineation to the Superintendent. The role to be played by the governing board of the school district and the district superintendent as delineated during the discussions regarding the governance of the state-monitored schoolsite shall be in addition to those actions set forth in subdivision (h).

- (k) After a school is deemed to be a state-monitored school pursuant to subdivision (h), the governing board of the school district shall do all of the following:
- (1) Make the same fiscal, human, and educational resources, at a minimum, available to the schoolsite as were available before the action taken pursuant to subdivision (h), excluding state or federal funding provided pursuant to Sections 52054.5 and 52055.600. If the total amount of resources available to the school district differs from one year to another, it shall make the same proportion of resources available to the schoolsite as was available before the action taken pursuant to subdivision (h).
- (A) The entity selected to manage a school pursuant to subparagraph (C) of paragraph (2) of subdivision (h) shall review the resources allocated to the schoolsite and determine if additional resources should be made available from district funds to reasonably support the schoolsite without detriment to the other schools and pupils of the district.
- (B) If the school does not have a management team pursuant to subparagraph (C) of paragraph (2) of subdivision (h), the Superintendent, in consultation with the State Board state board, shall designate an entity to review the resources allocated to the schoolsite and determine if additional resources should be made available from district funds to reasonably support the schoolsite without detriment to the other schools and pupils of the district.
- (C) If the entity selected to manage a school pursuant to subparagraph (C) or (H) of paragraph (2) of subdivision (h) or the entity chosen by the Superintendent pursuant to paragraph (1) of subdivision (h) is unable to obtain the information necessary to make this determination, the entity may request that the

—21 — **AB 438**

Superintendent and State Board state board intervene to obtain the necessary documents.

- (D) Any dispute between the entity selected to manage a school pursuant to subparagraph (C) or (H) of paragraph (2) of subdivision (h) or the entity chosen by the Superintendent pursuant to paragraph (1) of subdivision (h) and the school district over resource allocations shall be resolved by the Superintendent, in consultation with the State Board state board.
- (2) Continue its current ownership status with respect to the schoolsite.
- (3) Continue to provide the same insurance coverage as before the action taken pursuant to subdivision (b) with respect to property, liability, errors and omissions, and other regularly provided policies.
- (4) Name the Superintendent and the department as additional insureds upon transfer of legal rights, duties, and responsibilities to the Superintendent.
- (5) Continue to provide facilities support, including maintenance, if appropriate to the management arrangement, and full schoolsite participation in bond financing.
- (6) Remain involved with the school throughout the sanctions period.
- (l) If the State Board state board approves, the governing board of the school district may retain its legal rights, duties, and responsibilities with respect to that school.
- (m) A school deemed state monitored pursuant to subdivision (h) that achieves significant growth, as determined by the State Board state board, after it has undergone state monitoring for two consecutive API reporting cycles shall exit state monitoring, as defined in subdivision (g). A school shall exit the program if it meets the requirements specified in subdivision (e) or (f).
- (n) Thirty-six months after the Superintendent assigns a management team, trustee, or a school assistance and intervention team to a schoolsite, if the management team, trustee, or school assistance and intervention team fails to assist the school in making significant growth on the API, as determined by the State Board state board, the Superintendent shall remove the management team, trustee, or school assistance and intervention team from providing services at the schoolsite. Additionally, the Superintendent shall do at least one of the following:

AB 438 — 22 —

(1) Require the school district to ensure, using available federal funds, that 100 percent of the teachers at the schoolsite are highly qualified, as defined by the state for the purposes of the federal No Child Left Behind Act of 2001 (20 U.S.C. Sec. 6301 et seq.).

- (2) (A) Require the school district to contract, using available federal, state, and local funds, with an outside entity to provide supplemental instruction to high-priority pupils and assign a management team, trustee, or school assistance and intervention team that has demonstrated success with other state-monitored schools. During the period of his or her service, the trustee may stay or rescind those actions of the governing board of the school district or principal that, in the judgment of the trustee, detrimentally may affect the conditions of the state-monitored school to which the trustee is assigned.
- (B) For purposes of this section, in order to facilitate the appointment of the trustee and the employment of necessary staff, the Superintendent is exempt from the requirements of Article 6 (commencing with Section 999) of Chapter 6 of Division 4 of the Military and Veterans Code and Part 2 (commencing with Section 10100) of the Public Contract Code.
- (C) Notwithstanding any other provision of law, if the Superintendent appoints an employee of the department to act as trustee pursuant to this section, the salary and benefits of that employee shall be established by the Superintendent and paid by the school district. During the time of appointment, the employee is an employee of the school district, but shall remain in the same retirement system and under the same plan as if the employee had remained in the department. Upon the expiration or termination of the appointment, the employee shall have the right to return to his or her former position, or to a position at substantially the same level as that position, with the department. The time served in the appointment shall be counted for all purposes as if the employee had served that time in his or her former position with the department.
- (D) Following the assignment of a management team, trustee, or school assistance and intervention team pursuant to this subdivision, if the school makes significant growth on the API, as determined by the State Board state board, in two API reporting cycles, the school shall exit the Immediate

__ 23 __ AB 438

Intervention/Underperforming Schools Program and is no longer subject to the requirements of the program.

- (3) Allow parents of pupils enrolled at the school to apply directly to the State Board state board to establish a charter school at the existing schoolsite.
 - (4) Close the school.

- (o) If a school assistance and intervention team does not fulfill its legal obligations under this section, the governing board of the school district may seek permission from the Superintendent, with the approval of the State Board state board, to contract with a different school assistance and intervention team. Upon a finding that the school assistance and intervention team has not fulfilled its legal obligations under this section, the Superintendent, with the approval of the State Board state board, may remove the school assistance and intervention team from the state list of eligible providers.
- (p) In addition to the actions listed in subdivision (h), the Superintendent, in consultation with the State Board state board, may take any other action considered necessary or desirable against the school district or the school district governing board, including appointment of a new superintendent or suspension of the authority of the governing board with respect to a school that does not meet its growth targets within the periods described in subdivision (c), and has failed to show significant growth, as determined by the State Board state board.
- (q) Before the Superintendent may take an action against a principal pursuant to subdivision (h), the Superintendent or a designee of the Superintendent, which may be a panel consisting of the county superintendent of schools of the county in which the school is located or an adjoining county, one principal with experience in a similar type of school, and the superintendent of the school district in which the state-monitored school is located, shall do the following:
- (1) Hold an informal hearing to determine whether there are sufficient issues to proceed to a formal hearing. The informal hearing shall be held in a closed session. The principal, and his or her representative, and a school district representative may be present at the informal hearing. The decision on whether to proceed to a formal hearing shall be posted and presented at a regularly scheduled public meeting of the governing board of the school

AB 438 — 24 —

district. If the decision is not to proceed to a formal hearing, the
posting and presentation shall explain the rationale for this decision.
This item shall not be a consent item on the agenda.

- (2) Hold a formal hearing on the matter in the school district. Evidence to support the findings made at the formal hearing shall be presented and discussed in a closed session. The principal, or his or her representative, and a school district representative may be present in the closed session. The findings shall be posted and presented at a regularly scheduled public meeting of the governing board of the school district. This item shall not be a consent item on the agenda. The governing board shall give adequate time for public input and response to findings. The purpose of the hearing shall be to make both of the following findings:
- (A) Whether the principal had the authority to take specific enumerated actions that would have helped the school meet its performance goals.
- (B) Whether the principal failed to take specific enumerated actions pursuant to subparagraph (A).
- (r) An action taken pursuant to subdivision (h), (i), (j), or (k) shall not increase local costs or require reimbursement by the Commission on State Mandates.
- (s) An action taken pursuant to subdivision (h), (i), (j), or (k) shall be accompanied by specific findings by the Superintendent and the State Board state board that the action is directly related to the identified causes for continued failure by a school to meet its performance goals.
- (t) (1) Notwithstanding subdivision (a), a school participating in the grant program that received a planning grant pursuant to subdivision (f) of Section 52053 in the 1999–2000 fiscal year is eligible to receive funding pursuant to Section 52055.600 in the 2002–03 fiscal year only.
- (2) Notwithstanding subdivision (a), a school participating in the grant program that received a planning grant pursuant to subdivision (*l*) of Section 52053 in the 2000–01 fiscal year is eligible to receive funding pursuant to Section 52055.600 in the 2002–03 and 2003–04 fiscal years only.
- (3) Notwithstanding subdivision (a), a school participating in the grant program that received a planning grant pursuant to subdivision (*l*) of Section 52053 in the 2001–02 fiscal year is

__ 25 __ AB 438

eligible to receive funding pursuant to Section 52055.600 in only the 2002–03, 2003–04, and 2004–05 fiscal years.

- (u) Notwithstanding the growth target timelines set forth in subdivisions (b), (c), (e), and (f), a school that receives funds pursuant to Section 52055.600 during the 2002–03 or 2003–04 fiscal year shall meet the growth target specified in subdivision (b) no later than December 31, 2004, and the growth target specified in subdivisions (c), (e), and (f) no later than December 31, 2005.
- (v) Notwithstanding the growth target timelines set forth in subdivisions (b), (c), (e), and (f), a school that receives funds pursuant to Section 52055.600 during the 2005–06 or 2006–07 fiscal year shall meet the exit criteria specified in subdivision (b) no later than December 31, 2009, and the growth target specified in subdivisions (c), (e), and (f) no later than December 31, 2010.
- (w) Thirty-six months after allocating funding under subdivision (d) of Section 52055.600, the Superintendent shall provide the State Board state board and the Legislature with recommendations regarding necessary modifications of the Education Code and procedures specific to the programs funded under subdivision (d) of Section 52055.600.
- (x) It is the intent of the Legislature that a school continue to demonstrate comparable improvement in academic achievement, as measured by the API, by all numerically significant pupil subgroups at the school, as defined in paragraph (2) of subdivision (a) of Section 52052, when participating in the program established by this article.

CORRECTIONS:

31 Text—Pages 10 and 15.